

Scrutiny Committee Agenda



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Date: 22 March 2017
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A meeting of the

Scrutiny Committee

will be held on Thursday, 30 March 2017

at 7.00 pm

Meeting Room 1, 135 Eastern Avenue, Milton Park, Milton, OX14 4SB

Members of the Committee:

Councillors

Debby Hallett (Chairman)
Alice Badcock (Vice-chairman)
Edward Blagrove
Vicky Jenkins
Mohinder Kainth

Monica Lovatt
Ben Mabbett
Chris Palmer
Judy Roberts

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A handwritten signature in black ink, appearing to read "M Reed".

Margaret Reed
Head of Legal and Democratic Services

Agenda

Open to the Public including the Press

Council's Vision

The council's vision is to take care of your interests across the Vale with enterprise, energy and efficiency.

1. Apologies for absence

To record apologies for absence and the attendance of substitute members.

2. Minutes

(Pages 4 - 12)

To adopt and sign as a correct record the Scrutiny Committee minutes of the meeting held on 26 January, 7 and 27 February 2017 (attached).

3. Declarations of interest

To receive any declarations of disclosable pecuniary interests in respect of items on the agenda for this meeting.

4. Urgent business and chairman's announcements

To receive notification of any matters which the chairman determines should be considered as urgent business and the special circumstances which have made the matters urgent, and to receive any announcements from the chairman.

5. Public participation

To receive any questions or statements from members of the public that have registered to speak.

The following statement has been submitted by Mr Les Clyne:

"In view of the 10 years delay in progressing the Grove Airfield Development, the continuing delay in the finalising and signing of the Section 106 agreement since the July 2015 draft, and the lack of any public build profile, I suggest that this development be considered unreliable and that alternative development areas be sought in the Vale for 2500 housing units. In consequence the saved policy for Grove should be deleted from the Local Plan 2031 and the preferred developers be informed accordingly."

REPORTS AND ISSUES FOR THE CONSIDERATION OF THE SCRUTINY COMMITTEE

6. Local Plan 2031 Part 2: detailed policies and additional sites - preferred options consultation draft

(Pages 13 - 20)

To consider the report of the head of planning (attached).

7. Work schedule and dates for all South and Vale scrutiny meetings

(Pages 21 - 24)

To review the attached scrutiny work schedule. Please note, although the dates are confirmed, the items under consideration are subject to being withdrawn, added to or rearranged without further notice.

Minutes

of a meeting of the

Scrutiny Committee

held on Thursday, 26 January 2017 at 7.00 pm

at the Meeting Room 1, 135 Eastern Avenue, Milton Park, Milton, OX14 4SB



Open to the public, including the press

Present:

Members: Councillors Debby Hallett (Chairman), Alice Badcock (Vice-Chairman), Ed Blagrove, Vicky Jenkins, Mohinder Kainth, Monica Lovatt, Ben Mabbett, Chris Palmer and Judy Roberts

Officers: Kate Arnold, Adrian Duffield, Clare Kingston, Andrew Maxted and Ron Schrieber

Also present: Councillors Roger Cox and Charlotte Dickson

Sc.35 Notification of substitutes and apologies for absence

None.

Sc.36 Minutes and actions arising

The minutes of the meeting held on 24 November 2016 were agreed as an accurate record and were signed by the Chairman.

Sc.37 Declarations of interest

None.

Sc.38 Urgent business and chairman's announcements

The chairman had submitted a report setting out her three main objectives for the overview and scrutiny function, proposals for the way forward in 2017 and a timeline for action over the next six months.

The proposals were as follows:

- To resume production of the annual scrutiny report to council beginning in July 2017
- The committee to manage its work programme proactively
- A scrutiny best practices workshop to be held in May or June 2017

The committee broadly welcomed the report. During the discussion the following issues were raised:

- A member expressed the view that the scrutiny function would be more effective were it not split amongst Vale scrutiny, South and Vale joint scrutiny and 5 councils' partnership joint scrutiny.
- A member asked how the performance of the committee could be evaluated. The chairman replied that one measure was the number/percentage of recommendations to the executive that were accepted and implemented.

Sc.39 Statements, petitions and questions from the public relating to matters affecting the Scrutiny Committee

None.

Sc.40 Recreational Space, Local Leisure Facilities and Playing Pitch Study Reports

The committee considered the joint report of the head of corporate strategy and head of planning on the draft playing pitch, local leisure facilities and open space evidence studies to support the Local Plan 2031.

Councillor Charlotte Dickson, Cabinet member for leisure, parks and grounds maintenance introduced this item. Also present to answer questions were Councillor Roger Cox, Cabinet member for planning policy, Clare Kingston, head of corporate strategy, Kate Arnold, leisure manager, Adrian Duffield, head of planning and Andrew Maxted, planning policy project lead.

The committee was informed that the reports contained factual information and background evidence to influence the development of planning policies related to open space, sport, leisure and recreation in the Local Plan 2031.

In response to questions and issues raised by the committee, it was reported that:

- With regard to the playing pitch strategy, the report had taken into account cross-boundary movement beyond the administrative boundaries of the district, for example, facilities located within Oxford City and South Oxfordshire.
- A school leisure facility that had ad hoc public use was not considered to be a community facility. There was a community use agreement in place for Tilsley Park sports facilities.
- With regard to open spaces, the adopted 2008 Supplementary Planning Document included a combined parks and gardens, amenity green space and natural and semi-natural green space standard. Given the relatively small number of parks and garden sites in the district, an alternative standard was not considered appropriate.
- The Council would seek to secure allotment sites as part of any major housing development.
- The reports were living documents that would be updated continuously and reviewed annually.

Following further discussion, the committee requested that officers report back on the following matters:

- whether some play areas were closed on Sundays.
- whether Caldecott and Box Hill Recreation Grounds were included in the open spaces report.

The committee requested the following alterations to the draft reports:

General

- The out of date ward maps to be replaced with the current ones.
- A clear definition of which areas are included within the term “Botley”.

Local Leisure Facilities

- To include the Rosary Room, Yarnells Hill, Botley, in the list of local leisure facilities.

Open Spaces

- Figure 28 to be corrected to distinguish between local service centres and larger villages.

RESOLVED: to request the Cabinet members for planning policy and leisure to make the amendments detailed above to the draft reports, prior to their publication alongside the preferred options consultation on the Local Plan 2031 Part 2.

Sc.41 Vale of White Horse Community Infrastructure Levy (CIL) Proposed Modifications/ Updated CIL Documentation and Draft Developer Contributions Supplementary Planning Document

The committee considered the head of planning’s report on the proposed modifications to the Council’s community infrastructure levy (CIL) charging schedule, other associated documents relating to CIL and the draft developer contributions (SPD) that were published for consultation on 15 December 2016.

Roger Cox, the Cabinet member for planning policy introduced this item. Also present to answer questions were Andrew Maxted, planning policy project lead and Adrian Duffield, head of planning.

In response to questions and issues raised by the committee, it was reported that:

- The definition of residual development would be set out in the use class orders.
- The proposed changes to the draft charging schedule was intended to simplify the charging structure.
- The proposal to exempt additional sites from CIL was based on updated viability testing. It was important to note that these sites would continue to provide for appropriate infrastructure via S106 agreements.
- The greatest risk to the transition from S106 to CIL was changes in legislation.

RESOLVED: to note the proposed modifications to the Council’s community infrastructure levy (CIL) charging schedule, other associated documents relating to CIL and the draft developer contributions (SPD).

Sc.42 Work schedule and dates for all South and Vale scrutiny meetings

The committee was advised that, since the publication of the work programme, a budget briefing had been scheduled for 6 pm on 7 February, prior to the next committee meeting.

The meeting closed at 9.00 pm

Minutes

of a meeting of the

Scrutiny Committee

held on Tuesday, 7 February 2017 at 7.00 pm

at the Meeting Room 1, 135 Eastern Avenue, Milton Park, Milton, OX14 4SB



Open to the public, including the press

Present:

Members: Councillors Alice Badcock (Vice-Chairman), Ed Blagrove, Vicky Jenkins, Monica Lovatt, Ben Mabbett, Chris Palmer, Judy Roberts and Dudley Hoddinott (In place of Debby Hallett)

Officers: William Jacobs and Ron Schrieber

Also present: Councillors Matthew Barber and Roger Sharp; Simon Hewings (Capita Accountancy)

Sc.43 Notification of substitutes and apologies for absence

Apologies were received from Councillors Debby Hallett (substitute Dudley Hoddinott) and Mohinder Kainth.

Sc.44 Declarations of interest

None.

Sc.45 Urgent business and chairman's announcements

None.

Sc.46 Statements, petitions and questions from the public relating to matters affecting the Scrutiny Committee

None.

Sc.47 Budget 2017/18

The committee considered the head of finance's report. This brought together all relevant information to allow Cabinet to recommend to Council a revenue budget for 2017/18 and a capital programme for 2017/18 to 2021/22. The Medium Term Financial Plan was included, which provided details of the forward budget model for the next five years. The report also recommended the prudential indicators to be set by the Council in accordance with 'the Prudential Code', introduced as part of the Local Government Act 2003.

Councillor Robert Sharp, the Cabinet member for finance, introduced the report. Also present to answer questions were Councillor Matthew Barber, Leader, William Jacobs, head of finance and Simon Hewings, chief accountant (Capita).

The budget preparation had brought a number of challenges around new homes bonus and the new operating environment. The budget included a £5 increase in council tax per Band D property, in line with government expectation. This would allow the council to be more prudent in the medium term financial plan. This would be the first council tax increase it had recommended in the past six years.

In response to questions and issues raised by the committee, it was reported that:

- When the 2016/17 budget was set, the contracting process for the Five Councils' Partnership was still ongoing and only estimates of savings were available, based on future costs being smoothed on an annual basis. However, it was now clear that there would be a greater realisation of savings in the later years of the contract. Accordingly, the savings estimate arising from the contact costs had been re-profiled over the medium term financial plan.
- Although Hart, Havant and Mendip Councils would be joining the Five Councils' Partnership at a later date, the same contract costs profiles would apply.
- Although the final settlement funding assessment would not be received from government until 20 February, it was not anticipated that this would differ significantly from the provisional figures.

RESOLVED

To agree that cabinet recommend to council that it:

- (a) set the revenue budget for 2017/18 as set out in appendix A.1 to the head of finance's report to Cabinet on 3 February 2017;
- (b) approve the capital programme for 2017/18 to 2021/22 as set out in appendix D.1 to the head of finance's report, together with the capital growth bids set out in appendix D.2 of the head of finance's report;
- (c) set the council's prudential limits as listed in appendix E to the head of finance's report; and
- (d) approve the medium term financial plan to 2021/22 as set out in appendix F.1 to the head of finance's report.

Sc.48 Work schedule and dates for all South and Vale scrutiny meetings

The committee was advised that, since the publication of the work programme, a member workshop to draw up a longlist of future items had been arranged for Monday 27 February.

The meeting closed at 7.20 pm

Minutes

of a meeting of the

Scrutiny Committee

held on Monday, 27 February 2017 at 7.00 pm

at the Meeting Room 1, 135 Eastern Avenue, Milton Park, Milton, OX14 4SB



Open to the public, including the press

Present:

Members: Councillors Debby Hallett (Chairman), Alice Badcock (Vice-Chairman), Vicky Jenkins, Monica Lovatt, Ben Mabbett, Chris Palmer, Judy Roberts, St John Dickson (In place of Mohinder Kainth) and Simon Howell (In place of Ed Blagrove)

Officers: David Hill, Ron Schrieber and Mark Stone

Also present: Councillor Matthew Barber

Sc.49 Notification of substitutes and apologies for absence

Apologies were received from Councillors Ed Blagrove (substitute Simon Howell) and Mohinder Kainth (substitute StJohn Dickson).

Sc.50 Declarations of interest

None.

Sc.51 Single unitary council for Oxfordshire

At its meeting on 15 February, Council authorised the Chief Executive, in consultation with the Leader of the Council, to work with other partner councils to develop the terms of a proposal for local government change in Oxfordshire and present a detailed report to Council in due course.

The committee considered the chief executive's report which gave an update on the One Oxfordshire engagement proposal. The committee was requested to make comments and recommendations to Cabinet and Council to assist with their decision making at special meetings on 6 and 8 March, respectively.

Councillor Matthew Barber, leader attended, together with David Hill, chief executive and Mark Stone, interim chief operations officer. They introduced the report, provided additional information and answered questions. The leader reported that both Oxfordshire County Council (OCC) and the district councils had previously agreed that a single unitary council would be the most effective and efficient option for the future governance of Oxfordshire. Both he and the leader of South Oxfordshire believed that it was preferable

to support and seek to improve OCC's new proposal rather to oppose it and thereby support the existing two-tier system.

The committee discussed the process by which a single unitary council for Oxfordshire might be created and the way in which such a council might operate.

In response to questions and issues raised by the committee, it was reported that:

Process

- OCC were currently undertaking a public engagement exercise rather than a consultation. It was not required to consult as any decision on the proposal would be taken by the Secretary of State. However it was running focus groups, opinion polls and workshops to gauge public opinion.
- The timetable had been set by OCC. It intended to submit its proposal to the Secretary of State before the end of March.
- The aim of a unitary council in operation in 2019 was based on the assumption that the Secretary of State would make his decision before the summer parliamentary recess.
- Whilst the government was no longer offering additional funding to new unitary authorities, there was expectation that the new authority would be able to negotiate some freedoms and flexibility. The government had not yet issued guidance on the preparation of unitary submissions but it was anticipated that any such guidance would restrict the current flexibility to draw up a submission that best met the needs of local residents.
- Whilst the support of all Oxfordshire councils would be welcomed, consensus amongst affected local authorities was not required in order for the Secretary of State to consider a unitary proposal. However, it was anticipated that the final submission would allay many of the concerns expressed by some of the councils and some Oxfordshire MPs. There was an open invitation leaders of Cherwell, Oxford City and West Oxfordshire Councils to join the process to discuss how their concerns could be addressed.
- By supporting an improved bid, the Vale of White Horse will be a party to further discussions and will be able to submit further clarifications should the Secretary of State consult on the proposal.
- Council on 8 March would be voting on a proposal to submit a joint bid for a single unitary authority for Oxfordshire.

Detail

- Should the proposal be approved, all Oxfordshire Councils would be represented on an implementation executive to decide the transition arrangements. The leaders of the two main OCC opposition groups would have places on this board.
- The bid envisaged a number of area executive boards in order to ensure that decisions were taken at a local level.
- The bid would include a commitment to a revised model of council tax harmonisation across the county over a reasonable period of time.
- It was anticipated that the new unitary authority would be established with 2 councillors for each division, based on the current OCC boundaries.
- The committee structure and scheduling of meetings would be considered by the Implementation Executive as part of the transition arrangements.
- The future management of Oxford City's housing stock would be considered by the Implementation Executive as part of the transition arrangements.

- There would be no change to the current arrangements by which the Council could delegate functions to town and parish councils, subject to their agreement.
- Whilst it was inevitable that the creation of a new unitary authority would lead to some job losses, it was likely that natural wastage and/or voluntary redundancy would account for most.

The committee requested that, should the proposal be approved, the council's representation on the Implementation Executive, attend the committee on a regular basis to report on the transition arrangements.

RESOLVED:

(a) To **RECOMMEND** to Cabinet and Council:

- That, in order to ensure that decisions are made at a local level, careful consideration be given to the number and structure of area executive boards;
- That the submission should include a clear statement on the future of Oxford City's housing stock;
- That the submission should propose two councillors for each division; and
- That the structure and scheduling of unitary authority meetings should reflect the needs of the community.

(b) That the chief executive's report to Cabinet and Council should include:

- indicative figures on the impact of council tax harmonisation based on current budgetary arrangements; and
- clarification of the process by which council functions can be delegated to town and parish councils.

(c) To note that the County Council's public engagement exercise has not been completed at this time.

The meeting closed at 9.45 pm

Scrutiny Committee



Report of Head of Planning

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DATE: 30 March 2017

Local Plan 2031 Part 2: Detailed Policies and Additional Sites – Preferred Options Consultation Draft

Recommendation

1. The committee is invited to:

- Review and provide comments on the Preferred Options Consultation Draft of the Local Plan 2031 Part 2: Detailed Policies and Sites. These will be considered in refining the Local Plan 2031 Part 2 (publication version) to be consulted on in October/November 2017.

Purpose of Report

1. To present to Scrunity Committee a summary of the purpose of the Local Plan 2031 Part 2: Detailed Policies and Additional Sites. This report is to be read alongside the Draft Local Plan 2031 Part 2.

Strategic Objectives

2. The Local Plan 2031 Part 2 is central to the achievement of the Council's strategic objectives by supporting housing and infrastructure, and sustainable communities and wellbeing.
3. Public consultation is underway on the Local Plan 2031 Part 2 in accordance with the Council's Statement of Community Involvement. This consultation is extensive, maximising engagement with communities to ensure the Plan meets the Council's equality objectives.

Background

4. The Council's Local Plan 2031: Part 1 was adopted in December 2016 and sets a strategic policy framework for the district for the plan period up to 2031. The Part 1 plan sets out a clear commitment to prepare a Part 2 document, following adoption of Part 1, and identifies the purpose of the Part 2 plan to include:
 - policies and locations for the Vale's proportion of Oxford City's unmet housing need up to 2031, which cannot be met within the City boundaries;
 - policies for the part of Didcot Garden Town that lies within the Vale of White Horse District;
 - detailed development management policies to complement Local Plan 2031 Part 1; and
 - allocate additional development sites for housing.
5. The plan has been prepared in accordance with national policy, guidance and legislation and complies with Regulation 18 of the Town and Country Planning (Local Planning) (England) Regulations 2012. The Plan sets out how it complies with the 'tests of soundness' in regard to being positively prepared, justified, effective, and consistent with national policy and the 'duty-to-cooperate' (NPPF Paragraph 182). The plan has been informed by detailed evidence studies (listed below), and informal consultation with a range of stakeholders, including, for example, Oxfordshire County Council, Natural England and the Environment Agency.
6. The preparation of the Local Plan 2031: Part 2 has involved the testing of reasonable alternatives through Sustainability Appraisal (SA) that incorporates a Strategic Environmental Assessment (SEA) and a Habitats Regulations Assessment (HRA). Both reports are published alongside the consultation document.

7. The Local Plan 2031 (Parts 1 and 2) seeks to fully meet the objectively addressed need for housing from the Vale of White Horse District (20,560 homes) and from neighbouring authorities (2,200 homes) and seeks to deliver an additional 1,400 homes within the South East Vale Sub-Area, subject to the plan making process. The Part 2 allocations are fully consistent with the 'spatial strategy' set out in the Part 1 plan and support the housing requirements identified for each part of the three Sub-Areas in the Part 1 plan.

Unmet Housing need for Oxford City

8. The Council has worked with the other Oxfordshire Authorities to identify how the working assumption for Oxford City's unmet housing need should be apportioned between those authorities neighbouring the city of Oxford. This process was administered by the Oxfordshire Growth Board.
9. A 'Memorandum of Co-operation' between the local authorities in the Oxford Housing Market Area was signed by Leaders on 26 September 2016, which identified an agreed working assumption apportionment for the quantum of Oxford City's unmet housing need to be met within the Vale of White Horse as 2,200 dwellings for the plan period up to 2031, subject to the plan making process.
10. The Part 1 plan makes a clear policy commitment to address this agreed working assumption quantum of unmet need, as detailed in Core Policy 2.
11. The Part 1 plan allocates a number of sites close to Abingdon-on-Thames (North and North West of Abingdon-on-Thames, South of Kennington (within Radley parish) and North West Radley) that equate to 1,510 dwellings. Whilst these sites are allocated with the primary intention of meeting Vale's own housing need, they are well located to provide for Oxford City's unmet need. It is the case that housing on these sites would be just as much available to those people falling into the category of Oxford City's need as to those of the Vale.
12. Furthermore, the Planning Inspector's Report of the Examination into the Part 1 plan states:

"in reality, it would be all but impossible to determine if a potential occupier of this housing (Part 1 allocations) represents a Vale or Oxford housing need".
13. Whilst the Abingdon-on-Thames and Oxford Fringe Sub-Area is closest to and has the most frequent and reliable public transport linkages to Oxford, it is also the case that housing allocated within the South East Vale Sub-Area, for example at Valley Park, is accessible to Oxford via the fast and frequent rail service available from Didcot to Oxford.
14. The Part 2 plan apportions the current working assumption that is the agreed quantum of unmet housing need for Oxford City to be addressed within the Vale, between the following two Sub-Areas:

- Abingdon-on-Thames and Oxford Fringe Sub-Area - 80 % of the unmet need which equates to 1,760 dwellings; and
- South East Vale Sub-Area - 20 % of unmet need which equates to 440 dwellings.

Unmet need will be addressed through a combination of 'strategic' sites allocated within the Part 1 plan, and 'additional' sites allocated within the Part 2 plan.

15. The sites that are proposed for allocation within the Part 2 plan within the Abingdon-on-Thames and Oxford Fringe Sub-Area are as follows:

- | | |
|---|-----------------|
| • Dalton Barracks: | 1,200 dwellings |
| • East of Kingston Bagpuize with Southmoor: | 600 dwellings |
| • North East Marcham | 400 dwellings |
| • East Marcham | 120 dwellings |
| • North of East Hanney | 80 dwellings |
| • East of East Hanney | 50 dwellings |

16. Dalton Barracks is currently in use by the MOD and its release has been announced as part of the Government's wider commitment to deliver 55,000 homes on MOD sites across the Country. The site is a large and predominantly brownfield (previously developed) site close to Oxford. It was not considered by the Council through the preparation of the Part 1 plan, nor by the Oxfordshire Growth Board's process assessing how unmet need could be apportioned, as it was not considered to be available for development during these processes. It is now considered that the site will be available for development during the plan period.

17. The recent identification of this site for development is considered to be a 'major change in circumstances' to demonstrate an 'exceptional circumstance' to justify its release from the Oxford Green Belt. A site specific Green Belt Study has been undertaken to inform this plan and complement the Green Belt Review already prepared to inform the Part 1 plan and the Green Belt Study prepared to inform the work undertaken by the Oxford Growth Board. The release of the site will lead to only limited impact on the function of the Green Belt and is substantially brownfield (previously developed) land.

18. Development at Dalton Barracks provides an opportunity for a highly sustainable development of a new community providing for a range of services and facilities, including new schools, a local centre and opportunities for local employment. There are also significant opportunities for excellent public transport, cycling and walking connectivity between the site and Oxford and Abingdon-on-Thames. The Council will continue to work with Oxfordshire County Council to investigate how these opportunities can be maximised.

19. The Part 2 plan identifies a specific policy regarding development at Dalton Barracks to ensure the development is provided to an exemplar standard and follows 'Garden Village' principles. Therefore Core Policy 8b identifies a need for the development to be guided by a comprehensive development framework.

20. Kingston Bagpuize, Marcham and Kingston Bagpuize are all larger villages, offer a range of services and facilities and are relatively unconstrained for development. Kingston Bagpuize has excellent public transport connectivity, especially to Swindon and Oxford, and development provides the opportunity to re-route the A415 out of the existing village and provide a new primary school. The provision of these small sites will help ensure housing delivery throughout the plan period.

Didcot Garden Town

21. Didcot was identified as a Garden Town by Government in December 2015 and includes areas that lie within the Vale of White Horse District. The Garden Town initiative will help to shape growth already identified through the Local Plan 2031: Part 1 within the Vale and that being identified within the emerging Local Plan 2033 for South Oxfordshire DC.

22. The Part 2 plan sets out a new policy to support the Didcot Garden Town initiative by embedding the Didcot Garden Town Masterplan principles into policy and ensuring they are used to inform development proposals coming forward. These principles are based on the following:

- Design
- Local Character
- Density and Tenure
- Transport and Movement
- Landscape and Green Infrastructure
- Social and Community Benefits

23. To assist with delivery of the Garden Town, further policy detail concerning the Garden Town will be set out in a future planning document, either a Development Plan Document or a Supplementary Planning Document.

Development Management Policies

24. The development management policies provide more detailed guidance to assist day-to-day decision making on planning applications. They have been prepared following a review of extant Local Plan 2011 Saved Policies, which they replace. An assessment of whether any additional detail is required to support the implementation of the Part 1 plan, has also been undertaken. The Part 2 policies are structured into the four thematic areas as set out in the Part 1 plan of:

- Building healthy and sustainable communities
- Supporting economic prosperity
- Supporting sustainable transport and accessibility, and
- Protecting the environment and responding to climate change.

25. There are 38 draft development management policies covering a range of topics from Space Standards, protection of open space to change of use of retail parks.

Additional Site Allocations

26. In addition to planning for the working assumption quantum of unmet housing need for Oxford City, to be addressed within the Vale, the Council is also allocating additional housing to support the Council's objective of supporting the Science Vale area. These additional housing allocations replace the two sites that were originally proposed for allocation in the Part 1 plan, but not included within the adopted document, at the east and north west of Harwell Campus.
27. 1,400 additional homes are allocated within the South East Vale Sub-Area. This will achieve the following:
- help to maintain a sustainable balance of housing and employment within the Science Vale area by ensuring that housing is located close to the provision of new jobs and accessible by sustainable modes of travel;
 - help to deliver the Science Vale Strategic Infrastructure Package through developer contributions by assisting further in the achievement of sustainable development within the Science Vale area;
 - support the Oxfordshire LEP priority for accelerating housing delivery within the Oxfordshire 'Knowledge Spine' growth corridor; and
 - deliver bespoke housing types and tenures tailored specifically to meet the identified need of the Campus and thus support housing supply within this Sub-Area.
28. Additional sites are proposed for allocation within the Part 2 plan within the South East Vale Sub-Area as follows:
- | | |
|----------------------------|-----------------|
| • Harwell Campus: | 1,000 dwellings |
| • West of Harwell Village: | 100 dwellings |
| • North West Grove: | 300 dwellings |
29. Development at Harwell Campus provides an opportunity to support the delivery of a highly sustainable 'innovation village' that meets the needs of the Campus and helps to unlock its unique potential as a world-class centre for innovation and research. The plan sets out the 'exceptional circumstances' to justify residential development at Harwell Campus within the existing site boundary being located in the North Wessex Downs Area of Outstanding Natural Beauty.
30. The Part 2 plan identifies a specific policy regarding development at Harwell Campus to ensure the development is provided to an exemplar standard and in the form of an 'Innovation Village' to unlock the potential for economic growth by the Campus. Therefore Core Policy 15b identifies a need for the development to be guided by a comprehensive development framework. The Council will work with Harwell Campus Partnership and other key stakeholders to prepare this framework which will be adopted as a Supplementary Planning Document.

31. The proposed allocation at north west Grove will assist with infrastructure delivery in this area, in particular the delivery of the North Grove Link Road, and ensure the masterplanning for this site can be considered alongside planning for Monks Farm and Grove Airfield, ensuring they are all fully integrated.
32. Harwell is a sustainable larger village located in the heart of the Science Vale area with good existing public transport, cycling and walking connections to employment. This site, alongside the other smaller sites, will help to ensure housing delivery is maintained throughout the plan period.
33. The quantum of housing identified for allocation within the Part 2 plan, as set out within the Part 1 plan in Core Policy 4, i.e. for 1,000 dwellings, is now subsumed by the additional allocations set out in the Part 2 plan that address unmet housing need for Oxford, and those that complement the 'spatial strategy' and support infrastructure delivery.

Other Policies

34. The Part 2 plan also updates selected Core Policies, where new information has become available since preparing the Local Plan 2031: Part 1. These relate to the following:
 - Oxford Green Belt Policy reflecting the proposed inset at Dalton Barracks;
 - additional land safeguarded to support the delivery of strategic highway schemes; and
 - updating the area safeguarded for the potential Upper Thames Water Storage Reservoir.

Evidence Base Studies

35. To inform the preparation of the Part 2 plan, a number of technical studies have been undertaken to inform the proposals and policies. In addition to these, six topic papers have been produced to provide a summary of how the technical studies and consultation has informed the draft plan. These topic papers are as follows:
 - Topic Paper 1: Duty to Cooperate
 - Topic Paper 2: Site Selection
 - Topic Paper 3: Building Healthy and Sustainable Communities
 - Topic Paper 4: Supporting Economic Prosperity
 - Topic Paper 5: Transport and Accessibility
 - Topic Paper 6: Protecting the Environment and Responding to Climate Change
36. These are in draft and will be finalised for the Publication Consultation.

Next Steps

37. The next steps of the Local Plan 2031 Part 2 are as follows:

- The preferred options draft consultation will finish on the 4 May 2017
- The publication plan will go out to consultation in October/November 2017
- Submission of the plan to the Secretary of the State in February 2018*
- Examination to take place in Summer 2018*
- Adoption of the Plan in Winter 2018*

*subject to the planning inspector

Financial Implications

38. The development proposed in this local plan could generate additional New Homes Bonus' subject to the lifespan and continuation of this scheme.

39. A Community Infrastructure Levy charging schedule is progressing through the examination process with Hearing Sessions arranged for the 19 and 20 April 2017. Once both are adopted, they will generate receipts for infrastructure funding.

Legal Implications

40. It is a legal requirement for local planning authorities to produce a local plan and keep it up to date. Once adopted, the Part 2 plan will sit alongside the Part 1 plan and will replace the remaining saved policies of the Local Plan 2011.

41. The duty to cooperate on cross-boundary matters relevant to plan-making is a legal test that must be passed before a plan can proceed to examination.

Conclusion

42. The draft Local Plan 2031 Part 2 identifies strategic site allocations and policies to help meet the Vale's proportion of Oxford City's Unmet Need and allocates additional development sites for housing. It also contains policies for the part of Didcot Garden Town that lies within the Vale of White Horse district and detailed development management policies to compliment Local Plan 2031 Part 1. The Part 2 plan will sit alongside the Part 1 plan and replace the remaining Saved Local Plan 2011 Policies. Scrutiny Committee's comments on the draft Part 2 plan will be taken into account in refining the Part 2 plan.

Background Papers

- Local Plan 2031 Part 2: Detailed Policies and Additional Sites
- Local Plan 2031 Part 2: Appendices

Schedule for Scrutiny Committees 2017/18

(further items to be added to schedule as required)

Meeting date	Council	Agenda items	Purpose of Report	Cabinet members	Lead Officer	Head of Service
Tues 4 April	South	South Local Plan Preferred Options 2	To discuss the emerging South Local Plan to provide a steer for the next stage of plan making.	John Cotton	Holly Jones	Adrian Duffield
		Policy for individual councillors' grant decisions	To consider and comment on the draft individual councillor grant policy	Elizabeth Gillespie	Jayne Bolton	Clare Kingston
Tues 23 May	SCP	Review of the contracts	To receive updates on the contracts	Lynn Lloyd/Robert Sharp	?	Andrew Down
Tues 23 May	South					
Thurs 25 May	Joint (proposed new date)	Annual Performance Reviews of Biffa and Sodexo	To consider the 2016 performance of Biffa and Sodexo and to make comments to the Cabinet Members for Waste and Parks to enable them to make a final assessment on performance for 2016	Tony Harbour/Charlotte Dickson	Ian Matten	Clare Kingston

		Joint Housing Strategy	To consider the draft strategy and comment on/make recommendations to Cabinet	Elizabeth Gillespie/Roger Cox	Helen Novelle	Gerry Brough
		Temporary Accommodation Strategy	To consider the draft strategy and comment on/make recommendations to Cabinet	Elizabeth Gillespie/Roger Cox	Helen Novelle	Gerry Brough
Tues 6 June	Vale <i>(proposed new date)</i>	Council Tax Reduction Scheme Review	Annual review of the effect of the scheme on council taxpayers.	Robert Sharp	Paul Howden	William Jacobs
Tues 25 July	South	Corporate Delivery Plan	To review the draft Corporate Delivery Plan, scrutinise progress and make recommendations for changes to Cabinet	Will Hall	Sally Truman	Andrew Down
Thurs 27 July	Vale	Corporate Delivery Plan	To review the draft Corporate Delivery Plan, scrutinise progress and make recommendations for changes to Cabinet	Matt Barber	Sally Truman	Andrew Down
Tues 12 Sept	Joint	Annual Performance Review of GLL	To consider the 2016 performance of GLL and to make comments to the Cabinet Members for leisure to enable them to make a final assessment on performance for 2016	Anna Badcock/ Charlotte Dickson	Chris Webb	Clare Kingston

		Didcot Garden Town	To consider the draft Didcot Garden Town Delivery Plan Document and make recommendations to Cabinet	John Cotton/Mike Murray	Gerry Brough	Gerry Brough
Tues 26 Sept	South	Financial Outturn 2016/17	To consider the overall outturn position of the council as well as the outturn of individual service areas	Jane Murphy	Simon Hewings	William Jacobs
Thurs 28 Sept	Vale	The Beacon, Annual Review	To consider the performance of The Beacon during 2016 and to make comments to the Cabinet Member for leisure on future improvements	Charlotte Dickson	Jo Paterson	Clare Kingston
Page 23		Financial Outturn 2016/17	To consider the overall outturn position of the council as well as the outturn of individual service areas	Robert Sharp	Simon Hewings	William Jacobs
	Tues 28 Nov	South	Corporate Delivery Plan – progress review	To scrutinise progress against the Corporate Delivery Plan	Will Hall	Sally Truman
Thurs 30 Nov	Vale	Corporate Delivery Plan – progress review	To scrutinise progress against the Corporate Delivery Plan	Matthew Barber	Sally Truman	Andrew Down
Tues 5 Dec	Joint					
Tues 23 Jan	South					
Thurs 25 Jan	Vale					
Tues 6	South	Review of Final Draft Budget	To consider and comment on	Jane Murphy	William Jacobs	William Jacobs

Feb			the draft budget prior to its consideration by Council			
Thurs 8 Feb	Vale	Review of Final Draft Budget	To consider and comment on the draft budget prior to its consideration by Council	Robert Sharp	William Jacobs	William Jacobs
Tues 6 March	Joint	Community Safety Partnership Annual Report	To update the committee on the progress that the South and Vale Community Safety Partnership (CSP) is making to reduce crime and the fear of crime	Anna Badcock/Eric Batts	Liz Hayden	Margaret Reed
Tues 27 March	South					
Thurs 29 March	Vale					

Item for future Scrutiny Committees (date to be determined)

Vale

Consultation (*may be Joint*)

The Cabinet work programmes can be accessed via the following links:

South

<http://democratic.southoxon.gov.uk/mgListPlans.aspx?RPId=121&RD=0>

Vale

<http://democratic.whitehorsedc.gov.uk/mgListPlans.aspx?RPId=507&RD=0>

Meeting Start times: Joint: 6:30; South: 6:30; Vale: 7.00; 5CP: tbc